## **Final Standards**

## Final Standards - Practice-Specific Standards for Social Security Programs (Part 7000)

## **Actuarial Standards Board**

February 2017

Document 217020

Ce document est disponible en français © 2017 Actuarial Standards Board

#### 1100 Introduction

#### 1110 Definitions

.01 Each term set over dotted underlining has the meaning given in this section and has its ordinary meaning otherwise (e.g., external user).

- .02 Accepted actuarial practice is the manner of performing work in Canada in accordance with the Rules and these Standards of Practice. Standards of Practice are the responsibility of the Actuarial Standards Board and approval of standards and changes to standards is made through a process that involves consultation with the actuarial profession and other interested parties. Unless the context requires otherwise, references to accepted actuarial practice refer to accepted actuarial practice for work in Canada. [pratique actuarielle reconnue]
- .03 <u>Actuarial cost method</u> is a method to allocate the present value of a plan's obligations to time periods, usually in the form of a <u>service cost</u> and an accrued liability. [*méthode d'évaluation actuarielle*]
- .03.1 Actuarial evidence work is work where the actuary provides an expert opinion with respect to any area of actuarial practice in the context of an actual or anticipated dispute resolution proceeding, where such expert opinion is expected or required to be independent. A dispute resolution proceeding may be a court or court-related process, a tribunal, a mediation, an arbitration, or a similar proceeding. Actuarial evidence work may include the determination of capitalized values in respect of an individual, or the provision of an expert opinion with respect to a dispute involving an actuarial practice area, such as pensions or insurance, or questions of professional negligence. [travail d'expertise devant les tribunaux]
- .04 <u>Actuarial present value method</u> is a method to calculate the lump sum equivalent at a specified date of amounts payable or receivable at other dates as the aggregate of the present values of each of those amounts at the specified date, and taking into account both the time value of money and <u>contingent events</u>. [méthode de la valeur actuarielle]
- .04.1 <u>Actuary</u>, as it is used in these standards, means anyone bound by these standards for <u>work</u> in Canada. [actuaire]
- .05 <u>Anti-selection</u> is the tendency of one party in a relationship to exercise options to the detriment of another party when it is to the first party's advantage to do so. [antisélection]
- .06 <u>Appointed actuary</u> of an entity is an <u>actuary</u> formally appointed, pursuant to legislation, by the entity to monitor the <u>financial condition</u> of that entity. [actuaire désigné]

.07 Appropriate engagement is one that does not impair the actuary's ability to conform to the rules. [mandat approprié]

- .07.1 <u>Automatic balancing mechanisms</u> automatically adjust <u>contributions</u>, benefits, and/or parameters of a plan in order to restore the balance between its source of financing and its benefits. The mechanism is prescribed by a set of predetermined measures to be taken, either immediately or later as prescribed, upon being triggered by certain demographic, economic, or financial indicators. [mécanismes automatiques de compensation]
- .08 <u>Benefits liabilities</u> are the liabilities of a plan in respect of claims incurred on or before a <u>calculation date</u>. [obligations liées aux prestations]
- .09 <u>Best estimate</u> means without bias, neither conservative nor unconservative. [*meilleure* estimation]
- .09.1 <u>Bylaws</u> means the <u>bylaws</u> of the Canadian Institute of Actuaries, as amended from time to time. [Statuts administratifs]
- .10 <u>Calculation date</u> is the effective date of a calculation; e.g., the balance sheet date in the case of a valuation for financial statements. It usually differs from the <u>report date</u>. [date de calcul]
- .11 <u>Case estimate</u> at a <u>calculation date</u> is the unpaid amount of one of, or a group of, an <u>insurer</u>'s reported claims (perhaps including the amount of <u>claim adjustment expenses</u>), as estimated by a claims professional according to the information available at that date. [évaluation du dossier]
- .12 <u>Claim adjustment expenses</u> are internal and external expenses in connection with settlement of claims. [frais de règlement des sinistres]
- .13 <u>Claim liabilities</u> are the portion of <u>insurance contract liabilities</u> in respect of claims incurred on or before the balance sheet date. [passif des sinistres]
- .14 <u>Contingent event</u> is an event which may or may not happen, or which may happen in more than one way or which may happen at different times. [éventualité]
- .15 <u>Contribution</u> is a contribution by a participating employer or a plan member to <u>fund</u> a benefits plan. [cotisation]
- .15.01 <u>Contribution principle</u> is a principle of <u>policyholder</u> dividend determination whereby the amount deemed to be available for distribution to policyholders by the directors of a company is divided among policies in the same proportion as policies are considered to have contributed to that amount. [principe de contribution]
- .15.1 <u>Credibility</u> is a measure of the predictive value attached to an estimate based on a particular body of data. [crédibilité]

.15.2 <u>Credit spread</u>, for a fixed income asset, is the yield to maturity on that asset minus the yield to maturity on a risk-free fixed income asset with the same cash flow characteristics. [*écart de crédit*]

- .16 <u>Definitive</u> means permanent and final. [décision définitive]
- .17 <u>Development</u> of data with respect to a given coverage period is the change in the value of those data from one calculation date to a later date. [matérialisation]
- .18 <u>Domain of actuarial practice</u> is the measurement of the current financial implications of future contingent events. [domaine de la pratique actuarielle]
- .19 <u>Early implementation</u> means the implementation of <u>new standards</u> before their effective date. [mise en œuvre anticipée]
- .20 <u>Earnings-related benefit</u> is a benefit whose amount depends on the recipient's earnings. [régime salaire de carrière]
- .21 External user is a user who is not an internal user. [utilisateur externe]
- .22 <u>External user report</u> is a <u>report</u> whose <u>users</u> include an <u>external user</u>. [rapport destiné à un utilisateur externe]
- .23 <u>Financial condition</u> of an entity at a date is its prospective ability at that date to meet its future obligations, especially obligations to policy owners, members, and those to whom it owes benefits. Financial condition is sometimes called "future financial condition". [santé financière]
- .24 <u>Financial position</u> of an entity at a date is its financial state as reflected by the amount, nature, and composition of its assets, liabilities, and equity at that date. [situation financière]
- .25 To <u>fund</u> a plan is to dedicate assets to its future benefits and expenses. Similarly for "<u>funded</u>" and "<u>funding</u>". [*provisionner*]
- .25.1 <u>Funded status</u> is the difference between the value of assets and the actuarial present value of benefits allocated to periods up to the <u>calculation date</u> by the <u>actuarial cost method</u>, based on a valuation of a pension plan, post-employment benefit plan, or <u>social security program</u>.

  [niveau de provisionnement]
- .26 <u>Going concern valuation</u> is a valuation which assumes that the entity to which the valuation applies continues indefinitely beyond the <u>calculation date</u>. [évaluation en continuité]

.27 <u>Indexed benefit</u> is a benefit whose amount depends on the movement of an index like the Consumer Price Index. [prestation indexée]

- .27.01 <u>Indicated rate</u> is the <u>best estimate</u> of the premium required to provide for the corresponding expected claims costs, expenses, and provision for profit. [taux indiqué]
  - .27.1 <u>Insurance contract</u> is a contract under which one party (the <u>insurer</u>) accepts significant insurance risk from another party (the <u>policyholder</u>) by agreeing to compensate the <u>policyholder</u> if a specified uncertain future event (the insured event) adversely affects the <u>policyholder</u>. <u>Insurance contract</u> includes group insurance, third party contracts where the owner of the contract and the person who is compensated (the <u>policyholder</u>) differ, and all like arrangements substantively in the nature of insurance. <sup>1</sup> [contrat d'assurance]
- .27.2 <u>Insurance contract liabilities</u> in an <u>insurer</u>'s statement of <u>financial position</u> are the liabilities at the date of the statement of <u>financial position</u> on account of the <u>insurer</u>'s <u>insurance contracts</u>, including commitments, which are in force at that date or which were in force before that date. [passif des contrats d'assurance]
- .28 <u>Insurer</u> is the party that has an obligation under an <u>insurance contract</u> to compensate a <u>policyholder</u> if an insured event occurs. <u>Insurer</u> includes a fraternal benefit society and the Canadian branch of a foreign insurer, but does not include a public personal injury compensation plan.<sup>1</sup> [assureur]
- .29 <u>Internal user</u> is the <u>actuary</u>'s client or employer. <u>Internal user</u> and <u>external user</u> are mutually exclusive. [*utilisateur interne*]
- .30 <u>Internal user report</u> is a <u>report</u> all of whose <u>users</u> are <u>internal users</u>. [rapport destiné à un utilisateur interne]
- .31 <u>Margin for adverse deviations</u> is the difference between the assumption for a calculation and the corresponding best estimate assumption. [marge pour écarts défavorables]

\_

<sup>&</sup>lt;sup>1</sup> The wording of the first sentence of this definition is identical to the corresponding definition appearing in IFRS 4 Appendix A, as of November 2009. The second sentence is explanatory and not part of that definition.

.31.1 <u>Model</u> is a practical representation of relationships among entities or events using statistical, financial, economic, or mathematical concepts. A <u>model</u> uses methods, assumptions, and data that simplify a more complex system and produces results that are intended to provide useful information on that system. A <u>model</u> is composed of a <u>model specification</u>, a <u>model</u> implementation, and one or more <u>model runs</u>. Similarly for "to <u>model</u>". [modèle]

- .31.2 <u>Model implementation</u> is one or more systems developed to perform the calculations for a <u>model specification</u>. For this purpose "systems" include computer programs, spreadsheets, and database programs. [implémentation du modèle]
- .31.3 <u>Model risk</u> is the risk that, due to flaws or limitations in the <u>model</u> or in its use, the <u>actuary</u> or a <u>user</u> of the results of the <u>model</u> will draw an inappropriate conclusion from those results.

  [risque de modélisation]
- .31.4 <u>Model run</u> is a set of inputs and the corresponding results produced by a <u>model</u> <u>implementation</u>. [exécution d'un modèle]
- .31.5 <u>Model specification</u> is the description of the components of a <u>model</u> and the interrelationship of those components with each other, including the types of data, assumptions, methods, entities, and events. [spécifications du modèle]
- .32 <u>New standards</u> means new standards, or amendment or rescission of existing standards. [nouvelles normes]
- .33 Periodic report is a report that is repeated at regular intervals. [rapport périodique]
- .34 <u>Plan administrator</u> is the person or entity with overall responsibility for the operation of a benefit plan. [administrateur d'un régime]
- .35 <u>Policy liabilities</u> in an <u>insurer</u>'s statement of <u>financial position</u> are the liabilities at the date of the statement of <u>financial position</u> on account of the <u>insurer</u>'s policies, including commitments, which are in force at that date or which were in force before that date. <u>Policy liabilities</u> consist of <u>insurance contract liabilities</u> and liabilities for policy contracts other than <u>insurance contracts</u>. [passif des polices]

.35.1 <u>Policyholder</u> is a party that has a right to compensation under an <u>insurance contract</u> if an insured event occurs.<sup>2</sup> [titulaire de police]

- .36 <u>Practice committee</u> means the committee or committees of the Canadian Institute of Actuaries, either standing or ad hoc, to which the Practice Council of the Canadian Institute of Actuaries has assigned responsibility for the practice area or areas to which particular Standards of Practice apply. [commission de pratique]
- .37 <u>Premium liabilities</u> are the portions of <u>insurance contract liabilities</u> that are not <u>claim liabilities</u>. [passif des primes]
- .38 Prescribed means prescribed by these standards. [prescrit]
- .38.1 Property and casualty insurance is insurance that insures individuals or legal persons

having an interest in tangible or intangible property, for costs arising from loss of or damage to such property (e.g., fire, fidelity, marine hull, warranty, credit, legal expense and title insurance), or

for damages to others or costs arising from the actions of such persons (e.g., liability and surety bonds) and for costs arising from injury to such persons (e.g., automobile accident benefits insurance). [assurances IARD]

.39 <u>Provision for adverse deviations</u> is the difference between the actual result of a calculation and the corresponding result using <u>best estimate</u> assumptions. [provision pour écarts défavorables]

1110.35.1 Page 6 Effective December 1, 2002 Revised May 1, 2006; February 5, 2009; November 24, 2009; February 1, 2011; May 11, 2011; August 23, 2011; November 30, 2011; November 28, 2012; January 31, 2013; June 13, 2013; October 15, 2014; June 9, 2015; October 15, 2017

<sup>&</sup>lt;sup>2</sup> The wording of this definition is identical to the corresponding definition appearing in IFRS 4 Appendix A, as of November 2009.

.40 Public personal injury compensation plan means a public plan

whose primary purpose is to provide benefits and compensation for personal injuries,

whose mandate may include health and safety objectives and other objectives ancillary to the provision of benefits and compensation for personal injuries, and

that has no other substantive commitments.

The benefits and compensation provided under such public plans are defined by statute. In addition, such public plans have monopoly powers, require compulsory coverage except for those groups excepted by legislation or regulation, and have the authority to set assessment rates or premiums. [régime public d'assurance pour préjudices corporels]

- .41 <u>Recommendation</u> means a recommendation in a box in these standards. Similarly for "recommend". [recommandation]
- .41.1 <u>Related experience</u> includes premiums, claims, exposures, expenses, and other relevant data for events analogous to the insurance categories under consideration other than the <u>subject experience</u> and may include established rate levels or rate differentials or external data. [expérience connexe]
- .42 <u>Report</u> is an <u>actuary</u>'s oral or written communication to <u>users</u> about his or her <u>work</u>. Similarly for "to <u>report</u>". [rapport]
- .43 Report date is the date on which the actuary completes the report on his or her work. It usually differs from the calculation date. [date du rapport]
- .43.1 <u>Reinsurance recoverables</u> in an <u>insurer</u>'s balance sheet are the assets at the balance sheet date on account of reinsurance treaties, including commitments, which are in force at that date or which were in force before that date. [sommes à recouvrer auprès des réassureurs]
- .44 Report pursuant to law is a report for which the law requires an actuary's opinion. [rapport en vertu de la loi]
- .45 <u>Rule</u> means a <u>rule</u> in the Canadian Institute of Actuaries' <u>Rules</u> of Professional Conduct. [règle]
- .46 Scenario is a set of consistent assumptions. [scénario]

.47 <u>Service cost</u> is that portion of the present value of a plan's obligations which an <u>actuarial</u> <u>cost method</u> allocates to a time period, excluding any amount for that period in respect of unfunded accrued liabilities. [cotisation d'exercice]

- .47.1 <u>Social security program</u> means a program with all the following attributes regardless of how it is financed and administered:
  - Coverage is of a broad segment, or all, of the population, often on a compulsory or automatic basis;
  - Benefits are provided to, or on behalf of, individuals;
  - The program, including benefits and financing method, is mandated by law;
  - The program is not financed through private insurance; and
  - Program benefits are principally provided or delivered in the form of periodic payments upon old age, retirement, death, disability, and/or survivorship.

A <u>social security program</u> is not a pension plan for purposes of these Standards of Practice, and the provisions of part 3000 do not apply except to the extent that requirements of law or the circumstances of the <u>work</u> dictate otherwise. [programme de sécurité sociale]

- .48 <u>Standard reporting language</u> is standard language for an <u>external user report</u>. [libellé du rapport type]
- .48.1 <u>Subject experience</u> includes premiums, claims, exposures, expenses, and other data for the insurance categories under consideration. [expérience visée]
- .49 <u>Subsequent event</u> is an event of which an <u>actuary</u> first becomes aware after a <u>calculation date</u> but before the corresponding <u>report date</u>. [événement subséquent]
- .49.1 <u>Trend</u> is the tendency of data values to change in a general direction from one coverage period to a later coverage period. [tendance]
- .50 <u>Use</u> means use by the <u>actuary</u>, usually in the context of use of another person's work. [utilisation]
- .51 User means an intended user of the actuary's work. [utilisateur]
- .52 <u>Virtually definitive</u> means to become <u>definitive</u> upon completion of one or more actions which are seen as formalities. [pratiquement définitive]

# .53 Work means the <u>actuary</u>'s work within the <u>domain of actuarial practice</u> and usually includes

acquisition of knowledge of the circumstances of the case, obtaining sufficient and reliable data, selection of assumptions and methods, calculations and examination of the reasonableness of their result, use of other persons' work, formulation of opinion and advice, reporting, and documentation. [travail]

### **7000 – Social Security Programs**

#### **7100** Scope

- 01. Part 1000 applies to work within the scope of this part 7000.
- 02. The standards in part 7000 apply to an <u>actuary</u> when performing or reviewing, advising on, or opining on <u>work</u> related to <u>social security programs</u>.
- 03. In Canada, the <u>social security programs</u> include the Canada Pension Plan (CPP), the Québec Pension Plan (QPP), the Old Age Security (OAS) program, and other similar plans that fall under the definition of <u>social security program</u>.
- 04. The standards in part 7000 do not apply to programs established solely or primarily for government employees, to workers' compensation programs, or to programs that primarily provide health insurance or property and casualty insurance.

#### 7200 General

#### **7210** Circumstances of the work

- .01 The <u>actuary</u>'s <u>work</u> on the valuation of <u>benefit liabilities</u> or other items contained in the financial statement of a <u>social security program</u>, or on the financing arrangements of a <u>social security program</u>, should take into account the circumstances of the <u>work</u>.

  [Effective October 15, 2017]
- .02 The circumstances of the work would include
  - terms of the relevant statute, regulations, and other binding authorities;
  - relevant accounting standards and policies; and
  - terms of an <u>appropriate engagement</u> under which the <u>work</u> is being performed;

and the circumstances of the <u>work</u> may include the financing policy of the <u>social security</u> <u>program</u>.

- .03 The terms of an <u>appropriate engagement</u> would define the role of the <u>actuary</u> and the purpose of the <u>work</u>. The <u>work</u> of the <u>actuary</u> may include the provision of advice on the financing of the <u>social security program</u>, its <u>financial condition</u>, and any other actuarial item required under the terms of an <u>appropriate engagement</u>.
- .04 The terms of an <u>appropriate engagement</u> may specify applicable policies of the <u>social</u> <u>security program</u> relevant to the <u>work</u> of the <u>actuary</u>. These policies may include a formal or informal financing policy, an accounting policy, and an investment policy.
- .05 Significant terms of an appropriate engagement may stipulate one or more of
  - use of a specified asset value or method of asset valuation; and
  - use of a specified financing method based on a pre-determined financing objective.
- .06 Objectives of financing specified by the terms of an <u>appropriate engagement</u> may include, but are not limited to, a specific <u>funding</u> target, the security of benefits, a principle of equity among generations, and/or a stable <u>contribution</u> rate over the long term.
- .07 The <u>actuary</u> would take into account established practice (if relevant) when no law exists with regard to certain benefit provisions or financial measures (for example, the basis for future indexation of retirement benefits).

#### 7220 Data

- .01 Where sufficient, reliable, and relevant data are not available for the valuation of a specific benefit, the <u>actuary</u> should make appropriate assumptions and/or introduce appropriate methods to compensate for any perceived deficiencies in the data. [Effective October 15, 2017]
- .02 Sufficient, reliable, and relevant data may not be available to the <u>actuary</u> in various circumstances, for example,
  - a newly established social security program;
  - the relevant statute may have been amended to provide a new or revised benefit;
  - an applicable policy of the <u>social security program</u> may have been recently revised; or
  - the <u>social security program</u> administration practices may have recently changed.
- .03 Where the data are not sufficient, not fully reliable, and/or not sufficiently relevant to expected future experience for a specific benefit, the <u>actuary</u> may consider taking one or more of the following actions:
  - introducing appropriate assumptions regarding missing, incomplete, or unreliable data; and
  - adjusting data and historical experience for the purpose of the work, as appropriate, to remove any perceived distortions, such as the effect of historical inflation or one-time benefit changes.
- .04 For a newly established or substantially changed <u>social security program</u>, the <u>actuary</u> would take into account other relevant information, including relevant experience of comparable <u>social security programs</u>.

#### 7300 Valuation

#### 7310 Methods

- .01 The <u>actuary</u> should value the <u>social security program</u> assuming that it continues indefinitely as a going concern.
- .02 The <u>actuary</u> should select an <u>actuarial cost method</u> that is consistent with the circumstances of the <u>work</u>.
- .03 The <u>actuary</u>'s <u>work</u> should take into account the benefits, relevant policies, and administration practices of the <u>social security program</u>, as of the <u>calculation date</u>, and should take into account any <u>virtually definitive</u> amendment to these items that is expected to have a material effect on benefits, unless the circumstances of the <u>work</u> require otherwise. [Effective October 15, 2017]
- .04 The <u>actuary</u> would use a valuation methodology that is consistent with the financing method used for the <u>social security program</u>. Two methods are available:
  - An open group methodology, under which <u>contributions</u> and benefits of both current and future participants are considered, is most appropriate for pay-as-you-go and partially <u>funded social security programs</u> and may also be used for <u>social security programs</u> that are meant to be fully <u>funded</u>; and
  - A closed group methodology, under which only current participants are considered, with or without their assumed future benefit accruals and <u>contributions</u>, is only appropriate for a fully <u>funded social security</u> <u>program</u> that is meant to be fully <u>funded</u>.
- .05 For a social security program that is meant to be fully funded, the actuary would:
  - Measure the <u>funded</u> status of the <u>social security program</u> under a closed group methodology; and
  - If also using an open group methodology, disclose the relationship between the social security program's current assets and the present value of its future contributions and the present values of its current and anticipated future liabilities over the projection period.
- .06 Based on the circumstances of the <u>work</u>, the <u>actuary</u> may judge an alternative valuation methodology to be more appropriate. That approach would be used with justification communicated in the <u>report</u>.

.07 The projection period used in the <u>actuary</u>'s <u>work</u> should be sufficient considering the circumstances of the <u>work</u>. [Effective October 15, 2017]

#### Amendments and subsequent events

.08 The actuary's valuation of the social security program would reflect all virtually definitive amendments of which the actuary is aware on the calculation date, including those amendments with an effective date after the calculation date. Where the circumstances of the work require otherwise, the actuary may exclude the effect of a known virtually definitive amendment, but the actuary would disclose the effect of such amendment.

#### 7320 Assumptions

- .01 The <u>actuary</u> should select assumptions that reflect the projection period and the expectation that the <u>social security program</u> will continue indefinitely as a going concern, but may adjust such assumptions to reflect short-term considerations, where appropriate.
- .02 The <u>actuary</u> should select either <u>best estimate</u> assumptions or <u>best estimate</u> assumptions modified to incorporate <u>margins for adverse deviations</u> to the extent, if any, mandated by law or by the circumstances of the <u>work</u>, and should provide the rationale for the decision made with respect to the inclusion or exclusion of margins.
- .03 Where a <u>social security program</u> has a policy or history of providing ad hoc adjustments to <u>contributions</u> or to benefits, or a periodic update of parameters of the program, such as the maximum insurable earnings, the <u>actuary</u> should recognize such policy or history when valuing the <u>social security program</u> by selecting assumptions consistent with such policy or history as appropriate, unless a <u>virtually definitive</u> decision to discontinue such adjustments or updates has been taken by the <u>social security program</u>. The <u>actuary</u> should value the <u>social security program</u> with and without any assumed ad hoc adjustments. [Effective October 15, 2017]
- .04 The <u>actuary</u> would consider any <u>automatic balancing mechanisms</u> that exist in a <u>social security program</u> when selecting the assumptions. The <u>actuary</u> would consider to what extent the <u>social security program</u> is "immunized" from the volatility of some variables by the <u>automatic balancing mechanisms</u>.

#### 7330 Economic Assumptions

- .01 The needed economic assumptions may include
  - the discount rate;
  - the expected rate of investment income;
  - the expected investment and administrative expenses;
  - the expected rate of general inflation;
  - the expected real wage growth;
  - the expected labour force participation rate; and
  - the expected unemployment rate.
- .02 The economic assumptions needed would depend on the nature of the benefits that are being valued, and may vary by year.
- .03 The <u>actuary</u> would develop and disclose separate nominal assumptions, but may prefer to complete the calculations using rates that are net of inflation, net of expenses or net of some other factor.
- .04 When determining the <u>best estimate</u> assumption for the expected rate of investment income, the <u>actuary</u> would take into account the expected pattern of risk-free rates of return, the expected additional investment return on the assets of the <u>social security program</u> at the <u>calculation date</u>, if any, and the expected investment policy after that date. The <u>actuary</u> would provide justification for the expected additional investment return. Possible justifications include
  - additional returns over risk-free rates expected to be earned on non-riskfree fixed income assets of the type and quality owned on the reporting date and expected to be acquired pursuant to the investment policy of the social security program;
  - additional returns over risk-free interest rates expected to be earned on other types of investments, including publicly traded common or preferred equities, private placements, real estate, and private equity; and
  - projected composition of the investment portfolio in future years.

In establishing the assumption for the expected rate of investment income, the <u>actuary</u> would assume that there would be no additional returns achieved, net of investment expenses, from an active investment management strategy compared to a passive investment management strategy except to the extent that the <u>actuary</u> has reason to believe, based on relevant supporting data, that such additional returns will be consistently and reliably earned over the long term.

- The expected investment expenses would depend on the investment policy of the <u>social</u> security <u>program</u> and the types of investments held and projected to be held in the future.
- .06 The assumed expected rate of investment income need not be a flat rate but may vary from period to period.

#### 7340 Non-economic Assumptions

- .01 When setting non-economic assumptions, the <u>actuary</u> would reflect all material contingencies.
- .02 The needed non-economic assumptions may include
  - the benefit take-up rates;
  - the expected fertility rate;
  - the expected migration rate; and
  - the expected mortality and morbidity rates.

#### 7350 Margins for Adverse Deviations

- .01 The <u>actuary</u> should not include any <u>margins for adverse deviations</u> when the circumstances of the <u>work</u> require a <u>best estimate</u> calculation.
- .02 The <u>actuary</u> should include one or more <u>margins for adverse deviations</u> when the circumstances of the <u>work</u> require such margins. A non-zero margin should be sufficient, without being excessive. The overall <u>provision for adverse deviations</u> resulting from the application of all <u>margins for adverse deviations</u> should be appropriate in the aggregate.
- .03 If the <u>actuary</u> is required by the circumstances of the <u>work</u> to use a <u>margin for adverse</u> <u>deviations</u> that is outside the range that the <u>actuary</u> considers appropriate, the <u>actuary</u> may use such imposed assumption, but the <u>actuary</u> should disclose that the margin is outside of the appropriate range and disclose the reason for using such margin. [Effective October 15, 2017]
- .04 Examples of situations where the circumstances of the <u>work</u> might require an unbiased calculation include
  - the legislation governing the <u>social security program</u> requires an unbiased calculation; or
  - the <u>social security program</u>'s financing policy requires the use of <u>best</u> estimate assumptions.

- .05 Examples of situations where the circumstances of the <u>work</u> might require the inclusion of one or more <u>margins</u> for adverse deviations include
  - the relevant legislation or financing policy requires inclusion of <u>margins</u> for adverse deviations; or
  - the level of uncertainty or volatility around a particular assumption is high, and not considered to be sufficiently mitigated by the underlying adaptability of the social security program.
- .06 Where the <u>actuary</u> includes a <u>margin for adverse deviations</u>, the <u>actuary</u> would provide the rationale for inclusion of the margin and for the selection of the specific amount of the margin. The rationale may include considerations such as
  - the financing policy of the social security program;
  - the relative importance placed on the balancing of competing interests (e.g., benefit security versus cost of the social security program);
  - the level of uncertainty inherent in the assumption;
  - the level of reliability or credibility of the data or historical information upon which the assumption is based;
  - the asset/liability mismatch risk; and
  - the legislative or other restrictions on the ability to mitigate past adverse experience.

## 7360 Sensitivity Testing

- .01 The <u>actuary</u> should perform sensitivity testing of adverse <u>scenarios</u> to illustrate plausible material risks to which the <u>social security program</u> may be exposed and to aid in the understanding of the effect of adverse changes to assumptions. [Effective October 15, 2017]
- .02 The actuary may also perform sensitivity testing of favourable scenarios.
- .03 When selecting the assumptions and <u>scenarios</u> for sensitivity testing, the <u>actuary</u> would consider the circumstances of the <u>work</u>, and would select those assumptions that have a material impact on the valuation. The <u>actuary</u> may consider the <u>use</u> of testing of integrated sensitivity <u>scenarios</u>, for example, the effect of a deep and prolonged recession.
- .04 Assumptions tested may include, but are not limited to, the following:
  - investment rate;
  - real wage growth;
  - labour force participation rates; and
  - mortality rates.

## 7400 Experience Analysis

- .01 The <u>actuary</u> should conduct an experience analysis, including a comparison of actual and expected experience for the period between the prior <u>calculation date</u> and the current <u>calculation date</u>.
- The <u>actuary</u> should conduct a reconciliation of the main results of the <u>social security</u> <u>program</u> valuation between the prior <u>calculation date</u> and current <u>calculation date</u>. The reconciliation should include an analysis and itemization of the changes in the methodology and assumptions used, legislative amendments that occurred, or other components of the valuation that contributed to the change in the main results. [Effective October 15, 2017]
- .03 The <u>actuary</u>'s analysis would include all significant experience variations. At a minimum, the <u>actuary</u>'s analysis would consider the impact of any significant changes to the assumptions or methods <u>used</u>, any significant changes to the benefits or policies of the <u>social security program</u>, gains or losses due to investment returns on the <u>social security program</u>'s assets, legislative changes, and any other areas where the difference between actual and expected experience is significant.

## 7500 Reporting on the Valuation of a Social Security Program

- .01 For work pursuant to this part, the actuary should prepare a report that:
  - states the <u>calculation date</u> and the <u>report date</u> of the actuarial opinion given;
  - identifies the legislation or other authority under which the work is completed;
  - describes the significant terms of the <u>appropriate engagement</u> that are material to the <u>actuary</u>'s <u>work</u>, including the purpose of the <u>work</u>;
  - describes the sources of the participants data, program provisions and policies, and assets, if any, and the dates at which they were compiled;
  - describes the data <u>used</u> for the valuation and any limitations thereof, and any significant assumptions made about insufficient or unreliable data;
  - describes the <u>social security program</u>'s provisions, significant policies, and relevant administration practices, including the identification of any amendments made since the prior <u>calculation date</u>, and the effect of such amendments on the program's <u>financial condition</u>;
  - describes the <u>social security program</u>'s source(s) of financing;
  - describes any <u>automatic balancing mechanisms</u> of the <u>social security</u> <u>program;</u>
  - describes any <u>definitive</u> or <u>virtually definitive</u> amendment, policy change or change to administration practice, confirms whether or not such amendment or change has been reflected in the valuation, and identifies the effect of such amendment or change on the program's financial condition;
  - discloses any <u>subsequent events</u> of which the <u>actuary</u> is aware, whether or not the events are taken into account in the <u>work</u>, or, if there are no <u>subsequent events</u> of which the <u>actuary</u> is aware, include a statement to that effect;
  - describes the nature and extent of material risks faced by the <u>social</u> <u>security program</u>, and the approach taken by the <u>actuary</u> to assess those risks;
  - states that the assumptions are <u>best estimates</u>, where that is the case, or discloses the aggregate <u>provision for adverse deviations</u> in the results, where the assumptions include <u>margins for adverse deviations</u>;

- describes the methodology <u>used</u> to assess the <u>financial condition</u> of the <u>social security program</u> at the <u>calculation date</u>. The description of the methodology should specify:
  - whether it is based on a closed or open participants group, and
  - how any <u>automatic balancing mechanisms</u>, if present, are incorporated;
- presents the projections of the components of the program's cash flows, including the <u>contributions</u>, benefits, administrative expenses, and investment income, if any;
- presents the key results of the valuation with and without any assumed ad hoc adjustments;
- states the key <u>contribution</u> rates required for the <u>social security</u> <u>program</u>, if applicable;
- describes and quantifies a reconciliation of the actual and expected experience with respect to the assets, if applicable, expenditures, and key <u>contribution</u> rates or other indicators of the <u>social security</u> <u>program</u> from the prior <u>calculation date</u> to the current <u>calculation</u> <u>date</u>; and
- describes sensitivity or <u>scenario</u> testing performed for key assumptions and reports the results of such testing.

Depending on the terms of the engagement, the report should:

- state the prior calculation date and next calculation date, as applicable;
- describe the <u>social security program</u>'s assets, if any, including their market value, the assumptions and methods <u>used</u> to value the assets, and a summary of the assets by major category;
- state the <u>financial condition</u> of the <u>social security program</u>; and
- if the social security program is meant to be fully funded, state:
  - its <u>funded</u> status at the <u>calculation date</u> under a closed group methodology;
  - if also using an open group methodology, the extent to which the social security program's current assets and the present value of its future contributions cover the present values of its current and anticipated future liabilities over the projection period under an open group methodology;
- and describe the differences between the above two measures.

- .02 The <u>report</u> should provide the following five statements of actuarial opinion, all in the same section of the <u>report</u> and in the following order:
  - A statement regarding the data, which would usually be, "In my opinion, the data on which the valuation is based are sufficient and reliable for the purpose of the valuation.";
  - A statement regarding the assumptions, which would usually be, "In my opinion, the assumptions used for the purpose of the valuation are reasonable and appropriate, both individually and in aggregate.";
  - A statement regarding the methods, which would usually be, "In my opinion, the methods employed in the valuation are appropriate for the purpose of the valuation.";
  - If applicable to the mandate, a statement certifying the required key <u>contribution</u> rates or other measures to finance the <u>social security</u> <u>program</u>. The statement may take the form of:

"Based on the results of this valuation, I hereby certify that the [name(s) of ke

- A statement regarding conformity to <u>accepted actuarial practice</u>, which should be, "This report has been prepared, and my opinions given, in accordance with accepted actuarial practice in Canada."
- .03 The <u>report</u> should be sufficiently detailed to enable another <u>actuary</u> to examine the reasonableness of the valuation and to enable stakeholders, policymakers, and other interested parties to make informed decisions regarding the <u>social security program</u>. [Effective October 15, 2017]
- .04 There are several measures the actuary may use to present the results, including
  - projected cash flows and ending positions,
  - discounted cash flows, and/or
  - contribution rates required.

- .05 The <u>actuary</u> may be asked to answer questions regarding the <u>financial condition</u> of the <u>social security program</u>, such as the estimated effect from changing an assumption <u>used</u> in the most recent valuation. In such instances, the <u>actuary</u> would specify the purpose and scope of the <u>work</u> and any limitations or constraints that apply to the interpretation of the results of the <u>work</u> compared to the results of the most recent valuation. If an actuarial opinion is required for such <u>work</u>, the actuarial opinion would be similarly adjusted.
- .06 The circumstances of the <u>work</u> may result in a deviation from <u>accepted actuarial</u> <u>practice</u> in Canada. For example, the applicable legislation or the terms of engagement may require that the <u>actuary use</u> a <u>margin for adverse deviations</u> that is outside the range that the <u>actuary</u> considers appropriate. In such case, the <u>actuary</u> would disclose such deviation in the <u>report</u>, and if practical, useful, and appropriate under the terms of the engagement, <u>report</u> the results of applying <u>accepted actuarial practice</u>.